

Local Government Archives and Museums



Functional Analysis & Records Disposition Authority

**Revision
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Local Government
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Functional and Organizational Analysis of Local Government Archives and Museums

Sources of Information

- Staff, Publications, and Websites of Local Government Archives and Museums
- Records Disposition Authorities and General Schedules for the Alabama Department of Archives and History, Alabama Public Libraries, and the Montgomery Museum of Fine Arts
- Alabama Museum Association. *Alabama Museum Directory 1999*

Historical Context

The proliferation of local preservation programs across Alabama since the 1970s may be attributed in part to widespread public interest in the Civil War Centennial, followed by the enormous popularity of Alex Haley's *Roots*. In the following decades, Alabamians increasingly occupied themselves in tracing family connections, looking up ancestors' military service records, and collecting artifacts. They sought better access to historical records in courthouses and city halls and worked to establish collections of local history and genealogy in public libraries.

At the same time, federal and state authorities were also becoming more concerned with local records preservation. Under a grant from the National Historical Publications and Records Commission (NHPRC), Alabama conducted a statewide needs assessment report in 1985. It concluded that the condition of county and municipal records was "deplorable." By the late 1980s, ADAH had responded by establishing retention schedules for local governments and (assisted by the Genealogical Society of Utah [GSU], the National Endowment for the Humanities [NEH], and the Coalition for the Preservation of Alabama Newspapers [CPAN]) building a centralized microfilm collection of local records and newspapers. ADAH also began helping localities to develop their own archives, a process already under way. Blount County's archives (1977) is the oldest in the state; other early ventures include the Limestone County Archives (1980), Mobile Municipal Archives (1983), Birmingham Public Library Archives and Manuscripts Department (1987), and Mobile Probate Court Archives (1989). By the 1990s, representatives from these and other institutions were meeting regularly with ADAH archivists in a "Local Archives Roundtable."

Thomas Owen's *History of Alabama* (1921) listed only six historical museums in Alabama, including the artifact collection in Owen's own department. However, preservation initiatives arose soon afterward in several Alabama cities, under the auspices of local scientists, artists, or historians who succeeded in attracting local government support. Anniston established a natural history museum in 1930. Municipal art museums appeared in Montgomery (1930), Birmingham (1951), Mobile (1964), Gadsden (1966), and Fayette (1969). The U.S. Bicentennial provided the impetus for developing "living history" sites at Mobile's Fort Condé (1976) and Huntsville's Constitution Village (1982), although the Montgomery Landmarks Association had operated Old Alabama Town since 1967. Elsewhere, museums arose from a desire to honor local figures of

historical or literary merit, such as Helen Keller (Tuscumbia's Ivy Green, 1952) and Harper Lee (Monroeville's Old Courthouse Museum, 1963). Over the last 50 years, county historical societies, genealogical societies, and landmarks groups have established a variety of depot museums, local history museums, archives, and historic sites across Alabama. By 1978, the state boasted a sufficient number of museums to justify founding an Alabama Museums Association.

ADAH assistance efforts were augmented in the 1990s by a \$300,000 NHPRC grant, plus a matching appropriation of \$100,000 from the legislature. During the first phase of its regrant program, Alabama's Historical Records Advisory Board (HRAB) awarded records preservation grants to 37 counties or municipalities, many of which used their awards to develop archives, museums, or local records programs. In the 1990s, ADAH obtained Local Government Records Commission sanction of a Local Records Deposit Agreement that allows local government agencies to store records at approved off-site repositories; solicited Standard Facilities Reports from local archives on staffing, hours, holdings, and records storage conditions; established procedures for returning local records in the ADAH collection (on recurring loan) to county or municipal archives that meet appropriate criteria; and sponsored legislation to enable cooperative archival endeavors among localities or regions. Beginning in 1999, a "loose records" program jointly conducted by the ADAH and GSU brought county officials together with local historical and genealogical societies to collect, prepare, and microfilm (later digitize) unbound records of historical and genealogical importance. By 2012, 55 of Alabama's 67 counties had completed projects. Many went on to other records preservation efforts, such as starting local archives and museums.

Lack of money remains the greatest obstacle to records preservation. Although some local preservation programs receive support from filing fees or periodic appropriations from county or municipal governing bodies, most still depend largely on donations from their volunteers or grants. In 2009 through 2011, the HRAB was again able to offer NHPRC-supported regrants, albeit at a much lower level (\$50,000 per grant cycle) than in the 1990s. Forty-five local repositories received awards during that period, before cuts to the NHPRC's budget jeopardized the future of the program.

Even so, Alabama's local records preservation programs have continued to progress. Earlier in this millennium, ADAH archivists were in regular contact with some 20 local archives or historical museums. By 2012, the total had risen to 44, with more in the early stages of development. While some of this increase results from state and federal assistance to localities, more credit belongs to the hundreds of volunteers who devote countless hours to preserving local records, and to the dedicated county or municipal officials who support them insofar as their own resources permit.

For an updated list of Alabama's local archives and historical museums, visit the ADAH website at: <http://www.archives.alabama.gov/officials/LocalArchivesandmuseums2012.pdf>.

Agency Organization

Due to their divergent origins, local government archives vary widely in administration, staffing, collections, and financing. Two of the earliest began as mere adjuncts of public libraries,

although one of these (Birmingham's) now serves as the official city archives and the other (Ashville/St. Clair County's) has progressed from a library "archives room" to an independent archives and museum, supported financially by both the city and the county. County historical societies played important roles in founding the Lawrence, Limestone, and Morgan County archives. Now, however, those archives are funded primarily by their county governments, hold county records, and operate (with more or less autonomy) as county agencies. All three have their own buildings and staff. Not so the Blount and Cullman County archives, which, as subsidiaries of the probate office or commission, occupy "archives rooms" inside the courthouse. The Mobile Municipal Archives has its own building but is under the administrative jurisdiction of the city clerk.

Local museums are even more of a "mixed bag" than local archives. Of the Alabama Museum Association's 179 members, fewer than 40 (if historical houses are excluded) may be classified as "local history" museums. Most of those belong to historical societies or to landmarks groups, are run by foundations, or are otherwise in private hands. (Some non-government museums receive discretionary funds from local government.) Only about a dozen museums in Alabama's hinterlands are government agencies, receive regular appropriations, or act as repositories for county or municipal records. However, all four of the state's large municipalities administer historical, scientific, or cultural museums that meet these criteria and are therefore covered by this RDA.

Collection policies of local archives and museums vary, but few restrict their holdings to local records and genealogical materials. Although primarily a research-oriented institution, the Morgan County Archives displays old maps and photographs. The Ashville Museum and Archives augments its county record holdings with exhibits of old clothing, books, and china. Along with (thus far unorganized) county records on its second floor, the Cherokee County Historical Museum features "housewares, tools, farm implements, books, documents, clothes, pictures, and furniture" from the county's past. Cullman County's archives boasts a fine model of the former courthouse. Depot museums in Enterprise, Huntsville, and Fort Payne display the artifacts of early Alabama railroads. Other local museum holdings (as listed in the *Alabama Museum Directory*) include: "slave-made furniture," "handmade quilts," "Indian artifacts," "fire-fighting equipment and mementos," "Coca-Cola memorabilia," "a typewriter from Hitler's 'Eagle's Nest,'" and "dolls." The Shelby County Museum and Archives listed "old county records for genealogical research."

Many local archives have at least one trained archivist. As county or city employees, archivists may have other duties: one served for years as a part-time operator on the courthouse switchboard, while another was only recently permitted to retire from his "official" job as county engineer. The ADAH Government Records Division prepared a model job description for county archivists in 1996, but it is not mandatory and has not been widely used. Staff qualifications for local history museums are likewise not standardized, but some directors have professional training as conservators or curators. A more consistent staffing factor is that nearly all local preservation programs rely heavily on volunteers. Even a large archives may have only three or four paid employees, including professional staff, clericals, technicians, and part-time maintenance support. Small archives or museums may have a paid director and half-a-dozen volunteers, who are usually recruited from historical or genealogical societies or provided by

councils on the aging. Often, volunteers become knowledgeable and effective workers, allowing their facilities to operate quite happily with a largely unpaid work force. When heavy labor is required, local governments can usually lend maintenance staff or prison trustees to assist.

Some of Alabama's local archives enjoy their own excellent facilities, having successfully converted abandoned bank buildings (Lawrence and Morgan Counties), post offices (Limestone County), or former courthouses (Shelby County) into attractive and functional repositories. Others have adapted space in active courthouses (Blount County, Cullman County, Mobile County Probate, Washington County) or in public libraries (Birmingham and Huntsville). The Mobile Municipal Archives occupies an ex-police station, while the Cherokee County Historical Museum is housed in what was (and still looks like) a 19th century general store. When the Local Government Records Commission approved the use of records deposit agreements in 1998, it established minimum structural and environmental requirements for off-site records repositories, based on those in a NAGARA publication. Though hardly stringent, those standards provide for adequate temperature and humidity controls; the use of archival containers and shelving; adequate staff and facilities for public access to records during hours in which government offices are open; and protection for records from pest infestation, theft, and natural disaster. To qualify as a repository, a local archives, museum, or other institution must fill out a Standard Facilities Report and pass periodic inspections by ADAH staff, initially before records are stored there and biannually thereafter.

Agency Function and Subfunctions

The mandated function of the Local Government Archives and Museums in Alabama is to collect, manage, preserve, and provide access to the historical records, artifacts, and other items in their collections. They also help to educate the public in subjects related to their holdings. As such, it is one of the agencies responsible for performing the Public Services and Stewardship function of Alabama government as described in the "Functional Analysis of Alabama Government."

In the performance of its mandated function, the local government archives and museums may engage in the following subfunctions:

- **Acquiring and Accessioning Records or Artifacts.** Local archives and museum build their collections in various ways. Archivists or curators develop collection policies, identify records or artifacts that fall within those policies, and accession such materials into their collections. Acquiring and accessioning can include such tasks as appraising the monetary and collection value of proposed acquisitions, tracking shipments, maintaining registration paperwork, and deaccessioning unwanted items. (For museums, the "registration" process may include additional activities, such as insuring, that are listed here under other subfunctions.) Archivists may also appraise records of other county or municipal agencies, accepting those of historical value into long-term custody. Usually (under the kind of arrangement codified in a Local Government Records Deposit Agreement), the archive assumes physical custody of the records, but legal custody remains with the originating office. Finally, some archives' and museums' collections grow through the acceptance of unsolicited donations.

- **Arranging and Describing Holdings.** Archives or museum staff members arrange new acquisitions, describe their provenance and order, create catalog or bibliographical records for each artifact or record collection, and place them in proper containers for storage or display. Ideally, all of these activities are completed according to professional archival or museum standards. Once materials are arranged and described, staff members create finding aids (container listings) to facilitate record use by researchers and exhibit use by museum personnel. Catalog or bibliographical information on collections may also appear in published exhibit catalogs, national bibliographical databases, newsletters, or on the agency's web site.
- **Preserving Collections.** This subfunction focuses on the long-term physical care and maintenance of archival and museum collections. In order to preserve valuable collection items, archivists and museum curators try to maintain adequate environmental and storage conditions for their holdings. They monitor the condition of items on display or in storage and routinely repair or restore individual collection items.
- **Providing Access to Collections and Reference Assistance.** Archives or museum staff members or volunteers assist patrons with access to archival collections, make artifact information available to historians or other researchers, and provide access to museum exhibits. They may also research reference inquiries for patrons, copy or photograph items in the collection, or perform other such services upon request. Some agencies maintain a non-permanent library of reference sources for use by researchers.
- **Storing and Disposing of Temporary Records.** Some local archives act as records managers for other county or municipal departments. They accept short-term records into temporary custody, maintain them for periods established in agency RDAs, retrieve records when requested, and (if authorized by the originating agency) eventually destroy the records under the Local Government Records Commission's approved procedures.
- **Developing Exhibits and Educational Programs.** Archivists and museum curators plan, design, and stage exhibits of records, artifacts, or other materials from their collections. Some exhibits may be permanent; others may focus on topics of transitory interest, rotate items in and out of the collection, or contain items borrowed from collections of other institutions. Besides their educational value, exhibits help the archives or museum to monitor the condition of collections; gratify donors whose items are exhibited; and bring agency goals and accomplishments to the attention of the public, as well as oversight and funding agencies. Archives and museums may also develop other educational programs and activities, such as historical plays or reenactments, tours, discussion groups, and lectures.
- **Conducting Community Outreach Activities.** This subfunction covers all activities that involve local archives or museums in mutually beneficial relationships with their communities. Agencies may try to enlist community support by operating gift shops,

employing local volunteers as staff, sponsoring “friends” groups or foundations, fundraising, and otherwise drawing public attention to their programs.

- **Providing Security for Collections, Facilities, and the Public.** This function focuses on security and safety issues for ensuring that archival and museum collections are not stolen, lost, or damaged by visitors or institutions to which they are loaned, or destroyed by natural or man-made disasters. In addition, agency staff members try to maintain the condition of their property and building(s) and to provide a safe, secure environment for patrons, staff, and volunteers.
- **Administering Internal Operations.** A significant portion of the Local Government Archives and Museums’ work includes general administrative, financial, and personnel activities performed to support the programmatic areas of the agency including:

Managing the Agency: Activities include internal office management activities common to most government agencies such as corresponding and communicating, scheduling, meeting, documenting policy and procedures, reporting, litigating, legislating (drafting, tracking), publicizing and providing information, managing records, and managing information systems and technology.

Managing Finances: Activities include budgeting (preparing and reviewing budget package, submitting the budget package to the Department of Finance, documenting amendments and performance of the budget); purchasing (requisitioning and purchasing supplies and equipment, receipting and invoicing for goods, and authorizing payment for products received); accounting for the expenditure, encumbrance, disbursement, and reconciliation of funds within the agency’s budget through a uniform system of accounting and reporting; authorizing travel; contracting with companies or individuals; bidding for products and services; and assisting in the audit process.

Managing Human Resources: Activities include recruiting and hiring eligible individuals to fill positions within the agency; providing compensation to employees; providing benefits to employees such as leave, health insurance, unemployment compensation, worker’s compensation, injury compensation, retirement, and death benefits; supervising employees by evaluating performance, granting leave, and monitoring the accumulation of leave; training and providing continuing education for employees; investigating and disciplining.

Managing Properties, Facilities, and Resources: Activities include inventorying and accounting for non-consumable property and reporting property information to the appropriate authority; leasing and/or renting offices or facilities; providing security for property managed by the agency; insuring property; and assigning, inspecting and maintaining agency property.

Records Appraisal of Local Government Archives and Museums

The following is a discussion of the three major categories of records created and/or maintained by the Local Government Archives and Museums: Temporary Records, Permanent Records, and Records No Longer Created.

Temporary Records

Temporary records should be held for what is considered their active life and be disposed of once all fiscal, legal, and administrative requirements have been met. Some of the temporary records created by the board are discussed below:

- **Attendance/Usage Records.** These records document public usage of the archives or museum and attendance at special activities or functions. They are used to monitor patron and visitor trends, assess the success of programs and exhibits, and identify patrons who had access to facilities and collections. Attendance records and related statistics may also be used for planning purposes and in preparing reports to oversight and funding agencies. All of these records were formerly appraised as: “Retain for useful life.” However, attendance logs, patron sign-in sheets, and records request forms may have evidentiary value in documenting the loss of or damage to collection items or agency facilities. Such loss or damage falls under “trespass to... or detention or conversion of personal property” as defined in the relevant statute of limitations, Code of Alabama 1975 § 6-2-34. These records are therefore reappraised with the applicable 6-year retention period; that period will also be applied to Records Request Forms in future RDAs. Disposition of attendance statistics and reports remains unchanged from “useful life”.
- **Security and Access Control Records.** These records document the archives’ or museum’s efforts to provide security for its collections, staff, and patrons by monitoring the presence of staff or visitors in public or restricted areas. They may include such items as: printouts recording the use of special access cards, sign-out sheets for staff members taking temporary custody of collection items, inspection reports on collection items, alarm system log sheets, and records documenting security monitoring or security personnel’s responses to alarms or emergencies. Patron sign-in sheets, formerly included in this item as well as under Attendance/Usage Records, have been deleted here. Routine electronic security monitoring system recordings have been added in order to permit their disposition after 30 days, except for those documenting untoward events. The disposition of records documenting security response events has been altered to take account of criminal cases or litigation, as well as “claims due” that may result from such events. Their retention requirement has been lowered from 10 to 6 years after settlement, the same period used for Legal Cases Files.

Note: A number of “generic” administrative records (in sections 9 through 12) have also been added to this edition of the RDA. They have been assigned the same disposition requirements approved for similar records in the other RDAs.

Permanent Records

The Archives Division recommends the following records as permanent.

Acquiring and Accessioning Records and Artifacts

- **Collection Policies and Procedures.** These records provide ongoing documentation of the archives' or museum's collection goals, acquisition policies, and accessioning/deaccessioning procedures. They may include policy statements, procedures manuals, and memoranda or correspondence relating to agency collection policies. The records provide essential documentation of the agency's development and changes in its collection policies and goals.
- **Accession/Deaccession Logs or Files.** These records describe items added to, or removed from, the agency's permanent collection. Besides providing a description of each item, these records document the reasons for accessioning or deaccessioning it. They are useful in proving ownership for legal or insurance purposes and in contacts with donors or members of the public.
- **Donor Files.** These records document gifts of collection items to the archives or museum. Also included are files relating to prospective donors and declined donations, but only files of actual donations are appraised as permanent. Information in donor files may include the names of donors, descriptions of donated items, reasons for the donations and their acceptance or rejection, conditions or restrictions on the gifts, and correspondence with donors or their families. Donor files are essential for establishing the provenance of donated items.

Arranging and Describing Holdings

- **Collection Inventories.** These records document periodic inventories of all items in the archives' or museum's collection. They contain item descriptions, acquisition information, and item locations and provide proof of the agency's ownership of collection items.
- **Archival Control Files.** These records document all arrangement, description, cataloging, and preservation actions taken on a particular group or series of records. The files contain copies of transmittals, finding aids, bibliographical information, preservation activities, and location information. As a virtual "history-in-progress" of each item, these records provide essential documentation for the agency's archival collection.
- **Curatorial Objects Files.** These records document provenance, acquisition, identification, cataloging, maintenance, and repair work on objects or artifacts in local archival or museum collections. They also provide a visual description of each item and may contain photographs of objects.

Preserving Collections

Permanent documentation of preserving collections is reflected in annual reports, archival control files, curatorial objects files, and statistical information used in budget estimates.

Storing and Disposing of Temporary Records

Records destruction documentation for local archives and museums, and their client agencies, is maintained permanently in the ADAH Government Records Division.

Developing Exhibits and Educational Programs

- **Exhibit Files.** These records document the planning, research, and creation or staging of exhibits at the archives or museum or as traveling exhibits. Information includes planning documentation, descriptions of items, catalogs, loan agreements for borrowed items, certificates of insurance, and shipping receipts. Only planning documentation and sample copies of the exhibit catalog are appraised as permanent.
- **Educational Program Administrative Files.** These records document educational programs (historical presentations, lectures, workshops, etc.) conducted by the archives or museum for special constituencies, other government agencies, or the community at large. Specific types of programs will vary widely among individual archives or museums. Planning documentation and narrative reports and publicity materials are appraised as permanent, as well as any photographs or recordings documenting educational activities. These records have long-term historical interest and administrative value to the archives or museum.

Conducting Community Outreach Activities

- **Special Events/Fundraising Files.** These records document the planning and conduct of special events, fundraising campaigns, membership drives, and other development activities conducted by the archives or museum. The records may include planning documentation; financial records, lists of participants or attendees; calendars of events; publicity materials; and financial or narrative reports. Planning documentation and narrative reports and publicity materials are appraised as permanent. Documentation of individual financial donors is found below. These records document events of long-term historical interest and administrative value to the archives or museum.
- **Financial Donation Files.** These records document monetary gifts to the archives or museum that result from fundraising, memorials, or tributes by private individuals or corporations. Also included are files relating to prospective donors and declined donations. Information in the records may include the names of donors, reasons for the donations, their acceptance or rejection, conditions or restrictions on the gifts, and correspondence with the donors and their families. Only files of actual donations are appraised

as permanent. These records are essential for establishing the legality of financial donations. They also document collection policies and goals.

- **“Friends” Organization/Foundation Files.** These records document the activities of archives’ or museums’ “friends” organizations, development foundations, or other sources of private support and funding. Agency staff members may assist such organizations as part of their official duties; an archives or museum may keep copies of some of its organization’s records for financial accountability or informational purposes. Records appraised as permanent are those that would be permanent for the agency itself: board minutes, administrative procedures and correspondence, recruitment and publicity files (samples) and audit reports. Such records provide important documentation of the agency’s development policies and long-term goals.

Providing Security to Collections, Facilities, and the Public

- **Loan Files.** These records document temporary and permanent loans to and from the archives or museum. They provide documentation of the transaction and proof that loaned items were received and returned. Information available in these records includes the lender’s and recipient’s names and institutions, a description of the item(s) loaned, loan agreement forms (including conditions of the loan), and receipts. These records are essential documentation for legal and insurance purposes.

Administering Internal Operations: Managing the Agency

- **Board Meeting/Hearing Minutes, Agendas, and Packets.** These records are meeting and hearing minutes of the library, archives, or museum board, along with agendas and packet materials (budgets, work plans, reports, and other background information) reviewed by board members prior to meetings. They are essential for documenting the evolution of archives or museum policies and procedures as approved by the board.
- **Administrative Policies and Procedures.** These records provide essential documentation of a variety of issues in agency development, such as collection policies and goals; access, reference, and other patron concerns; censorship; financial planning, and relations with government or private agencies and archives or museum employees.
- **Administrative Correspondence.** These records include correspondence and related files of the archives or museum director, department and branch directors, or other administrative officers concerning agency policies and procedures, as well as broad questions of administration. They may also include correspondence with other agencies that oversee archives or museum operations. Administrative correspondence documents the impact of agency decision-makers on policy development.
- **Accreditation Files.** Some local archives and museums may seek accreditation from state or national, professional standard-setting organizations. These records document the process of applying for, and receiving, accreditation from professional standard-setting organizations. Information in the files may include a history of the agency; descriptions

of its facilities, funding, staff, and programs; accreditation requirements from the standard-setting organization; correspondence between the agency and organization; and the agency's accreditation status. These records provide a history of the agency's development and may be required to document its accreditation status and the professional standards governing its work.

- **Historical and Publicity Files.** These records may include press releases, newsletters, scrapbooks, brochures, photographs, videotapes, audiotapes, speeches, and public service announcements designed to publicize events or programs at the archives or museum. They document the "public relations" aspects of archives or museum operations and, cumulatively, provide an ongoing history of its role in the community.
- **Annual Reports.** Archives or museums may create annual narrative and/or financial reports describing their activities during a calendar or fiscal year. Such reports provide summary documentation of agency functions, projects, and activities, as well as an ongoing history of archives or museum operations. They may be submitted to the "parent" local government, published, or retained for the agency's own use.
- **Websites.** Archives or museums may develop websites for providing information on such matters as operating hours, collections, and policies; and for responding to patron research requests. The disposition statement calls for permanently maintaining a "snapshot" of the complete site annually, or as often as significant changes are made.

Administering Internal Operations: Managing Finances

- **Budgeting Records.** These records document preparing an agency budget request package and reporting the status of funds, requesting amendments of allotments, and reporting program performance. Permanent items include copies of final annual budgets, as approved by the parent local government, and annual financial reports.
- **Audit Reports.** These records document the archives or museum's overall financial condition during each audit period. Agencies with a county affiliation are audited by the Examiners of Public Accounts; municipal archives or museums are audited (annually) by an independent public accountant.
- **General Ledgers: General ledgers and detailed year-end trial balances.** These are the records of final entry for all financial transactions: collecting fees and other revenue, purchasing, investing, administering state and federal funds, and general accounting. When this RDA was last revised (2003), these records were assigned different dispositions, based on format, in all local RDAs. Traditional, bound general ledgers were appraised as permanent; electronically generated general ledgers were retained for 10 years. The current procedure is to retain General Ledgers created before 1975 permanently; those created afterward are retained 10 years. Because Alabama had no local government archives before 1977, all their general ledgers fall into the latter category. However, several local history museums pre-date 1975, so their old general ledgers remain permanent.

- **Grant Project Files: Final narrative reports.** These records document the agency's application for federal, state, or private funds to purchase items or materials, construct facilities, or carry out programs. Final narrative reports are submitted according to the requirements of the funding agency. They summarize the goals of the grant, how the money was used, and what was accomplished.

Administering Internal Operations: Managing Human Resources

- **Employee Handbooks.** These records provide guidance to new employees about personnel rules and other policies and procedures. They offer "snapshot" documentation of the archives or museum's personnel policies. More detailed information is documented under Administrative Policies and Procedures.
- **Employee Newsletters.** Internal newsletters are created for archives or museum employees to communicate personnel policies, news of important events, and information on individual employees. They provide additional documentation of agency personnel policies over time.

Administering Internal Operations: Managing Properties, Facilities, and Resources

- **Archives or Museum Construction and Renovation Files.** These files document the design, construction, repair, and renovation of agency buildings and other facilities. Included may be building specifications and floor plans, plans of proposed work, lists of materials, correspondence, memoranda, reports, blueprints, site plans, elevation details, and financial records. Plans, specifications, and blueprints provide important historical documentation of the agency's appearance over time, as well as necessary information for future renovations or construction.

Permanent Records List Local Government Archives and Museums

Acquiring and Accessioning Records and Artifacts

1. Collection Policies and Procedures
2. Accession/Deaccession Logs or Files
3. Donor Files

Arranging and Describing Holdings

1. Collection Inventories
2. Archival Control Files
3. Curatorial Objects Files

Developing Exhibits and Educational Programs

1. Exhibit Files (planning documentation and sample catalogs)
2. Educational Program Administrative Files (planning documentation, final narrative reports, sample publicity materials)

Conducting Community Outreach Activities

1. Special Events/Fundraising Files (planning documentation, final narrative reports, sample publicity materials)
2. Financial Donation Files (donor files)
3. "Friends" Organization/Foundation Files (board meeting minutes, agendas, and packets; administrative policies and procedures; annual reports; administrative correspondence; sample recruitment and publicity files; audit reports)

Providing Security to Collections, Facilities, and the Public

1. Loan Files

Administering Internal Operations: Managing the Agency

1. Board Meeting/Hearing Minutes, Agendas, and Packets
2. Administrative Policies and Procedures
3. Administrative Correspondence
4. Accreditation Files
5. Historical or Publicity Files
6. Annual Reports
7. Websites (annual "snapshots")

Administering Internal Operations: Managing Finances

1. Budgeting Records (approved annual budgets)
2. Audit Reports
3. General Ledgers and detailed year-end trial balances (created before 1975)
4. Grant Project Files (final narrative reports)

Administering Internal Operations: Managing Human Resources

1. Employee Handbooks
2. Employee Newsletters

Administering Internal Operations: Managing Properties, Facilities, and Resources

1. Archives or Museum Construction and Renovation Files (plans, specifications, and blueprints)

Local Government Archives and Museums Records Disposition Authority

This Records Disposition Authority (RDA) is issued by the Local Government Records Commission under the authority granted by the Code of Alabama 1975 § 41-13-5 and 41-13-22 through 24. It was compiled by the Archives Division, Alabama Department of Archives and History (ADAH), which serves as the Commission's staff, in cooperation with representatives of the Local Government Archives and Museums. The RDA lists records created and maintained by the Agency in carrying out their mandated functions and activities. It establishes minimum retention periods and disposition instructions for those records and provides the legal authority for the Agency to implement records destruction.

Alabama law requires public officials to create and maintain records that document the business of their offices. These records must be protected from "mutilation, loss, or destruction," so that they may be transferred to an official's successor in office and may be made available to members of the public. Records also must be kept in accordance with auditing standards approved by the Examiners of Public Accounts (Code of Alabama 1975 § 36-12-2, 36-12-4, and 41-5-23). For assistance in implementing this RDA, or for advice on records disposition or other records management concerns, contact the agency records manager or ADAH Archives Division at (334) 242-4452.

Explanation of Records Requirements

The RDA shall govern the disposition of all records, regardless of format, created by the agency from creation to dissolution. Please contact the staff of the Department of Archives and History before destroying any records created prior to 1940.

This RDA supersedes any previous records disposition schedules or RDAs governing the retention of the records created by the Agency. Copies of superseded schedules are no longer valid and may not be used for records disposition.

The RDA establishes retention and disposition instructions for records listed below, regardless of the medium on which those records may be kept. Electronic mail, for example, is a communications tool that may record permanent or temporary information. As for records in any other format, the retention periods for e-mail records are governed by the requirements of the subfunctions to which the records belong.

Certain other record-like materials are not actually regarded as official records and may be disposed of under this RDA. Such materials include (1) duplicate record copies that do not require official action, so long as the creating office maintains the original record for the period required; (2) catalogs, trade journals, and other publications received that require no action and do not document agency activities; (3) stocks of blank stationery, blank forms, or other surplus materials that are not subject to audit and have become obsolete; (4) transitory records, which are temporary records created for short-term, internal purposes, may include, but are not limited to, telephone call-back messages, drafts of ordinary documents not needed for their evidential value,

copies of material sent for information purposes but not needed by the receiving office for future business, and internal communications about social activities; (5) honorary materials, plaques, awards, presentations, certificates, and gifts received or maintained by the agency staff. They may be disposed of without documentation of destruction.

Records Disposition Requirements

This section of the RDA is arranged by subfunctions of the Agency and lists the groups of records created and/or maintained as a result of activities and transactions performed in carrying out these subfunctions. The Agency may submit requests to revise specific records disposition requirements to the Local Government Records Commission for consideration at its regular biannual meetings.

Acquiring and Accessioning Records and Artifacts

1.01 Collection Policies and Procedures. These records provide ongoing documentation of the archives or museum's collection goals, acquisition policies, and accessioning/deaccessioning procedures. They may include policy statements, procedures manuals, and memoranda or correspondence relating to agency collection policies.

Disposition: PERMANENT RECORD.

1.02 Accession/Deaccession Logs or Files. These records describe items added to, or removed from, the agency's permanent collection. Besides providing a description of each item, these records document the reasons for accessioning or deaccessioning it. They do not include financial documentation, such as purchase orders.

Disposition: PERMANENT RECORD.

1.03 Donor Files. These records document gifts of collection items to the archives or museum. Also included are files relating to prospective donors and declined donations. Information in donor files may include the names of donors, descriptions of donated items, reasons for the donations and their acceptance or rejection, conditions or restrictions on gifts, and correspondence with donors or their families. Disposition of the records is as follows:

a. **Donation files (files of donation items).**

Disposition: PERMANENT RECORD.

b. **Files of potential donations ("lead files").**

i. Files that result in donations.

Disposition: Temporary Record. Transfer to donor files.

ii. Files that do not result in donations.

Disposition: Temporary Record. Retain for useful life.

c. **Files of declined donations.**

Disposition: Temporary Record. Retain 5 years after last contact with potential donor.

1.04 Local Government Records Deposit Agreements. These records are formal agreements executed between the archives or museum and other local government agencies for the archives or museum to accept physical custody of public records that are still legally in the custody of the donating agency. They include a list of all deposited items. (*Note: Deposit agreements must be approved by the Local Government Records Commission. For information, contact ADAH.*)
Disposition: Temporary Record. Retain 10 years after termination of the agreement.

Arranging and Describing Holdings

2.01 Shelf Lists, Location Files, and Finding Aids. These records provide a location index to all holdings in the agency's collection. They document the location of all holdings for insurance purposes and assist agency staff in conducting research and providing access. Information in these records may include the record or object's accession number and date, description, donor, provenance, exhibition history, and location tracking information.
Disposition: Temporary Record. Retain until superseded or no longer useful.

2.02 Card Catalogs or Files. These records consist of card catalogs or files that are retained for convince or to document archives or museum holdings that were never catalogued electronically. Each card may contain an item's accession number; accession date; location; catalog number; catalog or bibliographical information; and information on its provenance, previous ownership, and appraised value. Disposition is as follows:

a. **Card Catalogs or Files.**

Disposition: Temporary Record. Retain until verification of all data in cataloging database. Once data has been verified, retain card files for useful life.

b. **Card files for items not catalogued electronically.**

Disposition: Temporary record. Retain until item is deaccessioned.

2.03 Cataloging Worksheets and Databases. These records document the cataloging of archives or museum holdings in MARC or other standard catalog formats. The records may include data entry worksheets and databases of holdings. Disposition is as follows:

a. **Data entry worksheets.**

Disposition: Temporary Record. Retain until verification of data in cataloging database.

b. **Databases of collections.**

Dispositions: Temporary record. Retain until superseded or no longer useful.

2.04 Collection Inventories. These records document periodic inventories of all items in the archives or museum's collection. They may contain item descriptions, acquisition information, and item locations and provide proof of the agency's ownership of collection items.
Disposition: PERMANENT RECORD.

2.05 Archival Control Files. These records document all arrangement, description, cataloging, and preservation actions taken on a particular group or series of records. The files contain copies of transmittals, finding aids, bibliographical information, preservation activities, and location information.

Disposition: PERMANENT RECORD.

2.06 Curatorial Objects Files. These records document provenance, acquisition, identification, cataloging, maintenance, and repair work on objects or artifacts in local archival or museum collections. They also provide a visual description of each item and may contain photographs of objects.

Disposition: PERMANENT RECORD.

Preserving Collections

3.01 Conservation Files. These records document routine maintenance and repair work on records or other collection items. They are primarily activity reports. Detailed information on the conservation of particular items of artifacts is filed in curatorial object files.

Disposition: Temporary Record. Retain for useful life.

3.02 Environmental Monitoring and Control Records. These records document the archives' or museum's efforts to maintain a suitable environment for preserving materials in its collection. They may include readings from temperature and humidity monitoring or control equipment, statistics on environmental conditions in storage areas, and memoranda recommending corrective actions.

Disposition: Temporary Record. Retain for useful life.

Providing Access to Collections and Reference Assistance

4.01 Attendance/Usage Records. These records document public usage of the archives or museum and attendance at special activities or functions. They are used to monitor patron and visitor trends, assess the success of programs and exhibits, and identify patrons who has access to facilities and collections. Attendance records and related statistics may also be used for planning purposes and in preparing reports to oversight and funding agencies.

- a. **Attendance logs, sign-in sheets, and records request forms.** These records document patron usage of collections and may have evidentiary value in documenting loss of/damage to collection items or facilities.

Disposition: Temporary Record. Retain 6 years or until any resulting litigation is concluded (Code of Alabama 1975 § 6-2-34).

- b. **Attendance statistics and reports.** These records are compiled from those in item a. they may be used for planning purposes or in preparing reports to oversight and funding agencies.

Disposition: Temporary Record. Retain for useful life.

4.02 Reference Logs, Statistics, and Reports. These records document reference use of archives or museum collections or staff assistance to patron's making reference inquiries. They are used to monitor patterns in patron use of collections and in preparing reports to oversight and funding agencies.

Disposition: Temporary Record. Retain for useful life.

4.03 Researcher Registration Files. These records are created to document the types and numbers of using archival records or museum collections. Information available may include researchers' names and addresses, driver's license numbers, assigned researcher numbers, and types of research being conducted. Files may also contain call slips or other information about specific collections or items used by researchers.

Disposition: Temporary Record. Retain 15 years.

4.04 Reference Correspondence. These records contain letters to the archives or museum asking specific research questions and copies of staff members' responses to researchers.

Disposition: Temporary record. Retain 3 years.

Storing and Disposing of Temporary Records

5.01 Records Management Documentation for Other County or Municipal Agencies. These records document the archives or museum's records management activities on behalf of other local government agencies that store temporary records at its facility. They include records inventories, finding aids, and databases; agency records disposition authorities (RDAs); records documenting agency reference and retrieval requests; and records destruction documentation.

Disposition of these records is as follows:

- a. **Inventories, finding aids, and databases of other agencies' records.**

Disposition: Temporary Record. Retain until superseded or no longer useful.

- b. **Records disposition authorities (RDAs) for other agencies.**

Disposition: Temporary Record. Retain until superseded or no longer useful.

- c. **Records documenting agency reference and retrieval requests (logs, statistics, and reports).**

Disposition: Temporary Record. Retain for useful life.

- d. **Records destruction documentation (agency destruction requests submitted to and acknowledged by ADAH).**

Disposition: Temporary Record. Return to originating agency or retain 2 years following the audit after the destruction notice was acknowledged.

Developing Exhibits and Educational Programs

6.01 Exhibit Files. These records document the planning, research, and creation or staging of exhibits at the archives side or museum or as traveling exhibits. Information includes planning documentation, descriptions of items, catalogs, loan agreements for borrowed items, certificates of insurance, and shipping receipts. Records disposition is as follows:

- a. **Planning documentation, exhibit catalog (sample).**
Disposition: PERMANENT RECORD.
- b. **Loan agreements, certificates of insurance (borrowed items).**
Disposition: Temporary Record. Retain 10 years after return of borrowed item.
- c. **Correspondence, shipping receipts, and other routine financial records.**
Disposition: See sections 9 and 10 of the RDA.

6.02 Educational Program Administrative Files. These records document educational programs (historical presentations, lectures, workshops, etc.) conducted by the archives or museum for special constituencies, other government agencies, or the community at large. Disposition of the records is as follows

- a. **Planning documentation and final narrative reports.**
Disposition: PERMANENT RECORD.
- b. **Financial reports and routine financial records. See section 10 of the RDA for further definition of financial records.**
Disposition: Temporary Record. Retain 2 years following audit.
- c. **Lists of invitees, participants, or attendees.**
Disposition: Temporary Record. Retain until completion of final narrative report.
- d. **Program evaluation forms.**
Disposition: Temporary Record. Retain until completion of final narrative report.
- e. **Publicity materials (sample copies).**
Disposition: PERMANENT RECORD.

Conducting Community Outreach Activities

7.01 Volunteer Files. These files document the agency's use of volunteers, who may serve as docents, assist patrons with research, catalog or process items, provide clerical assistance, work in gift shops, or perform other tasks for local government archives and museums. Disposition of the records is as follows:

- a. **Volunteer program administrative files (e.g., lists of volunteer names, addresses, and work assignments; documentation of volunteer training, receptions, recognition programs, and field trips).**
Disposition: Temporary Record. Retain for useful life.
- b. **Files on individual volunteers (applications, work histories, publicity articles, service awards).**
Disposition: Temporary Record. Retain 6 years after last contract.

Note: For financial records documenting volunteer events, see section 10.

7.02 Special Events/Fundraising Files. These records document the planning and conduct of special events, fundraising campaigns, membership drives, and other development activities conducted by the archives or museum. The records may include planning documentation; financial records; lists of participants or attendees; calendars of events; publicity materials; and financial or narrative reports. Disposition of the records is as follows:

- a. **Planning documentation and final narrative reports.**
Disposition: PERMANENT RECORD.
- b. **Financial reports and routine financial records.** See section 10 of the RDA for further definition of financial records.
Disposition: Temporary Record. Retain 2 years following audit.
- c. **Lists of invitees, participants, or attendees.**
Disposition: Temporary Record. Retain until completion of final narrative report.
- d. **Publicity materials (sample copies).**
Disposition: PERMANENT RECORD.

7.03 Financial Donation Files. These records document monetary gifts to the archives or museum that result from fundraising, memorials, or tributes by private individuals or corporations. Also included are files relating to prospective donors and declined donations. Information in the records may include the names of donors, reasons for the donations and their acceptance or rejection, conditions or restrictions on the gifts, and correspondence with the donors and their families. Disposition of the records is as follows:

- a. **Donor files (files of financial donations).**
Disposition: PERMANENT RECORD.

b. Files of potential donations (“lead files”).

i. Files that result in financial donations.

Disposition: Temporary Record. Transfer to donor files.

ii. Files that do not result in financial donations.

Disposition: Temporary Record. Retain for useful life.

c. Files of declined financial donations.

Disposition: Temporary Record. Retain 5 years after last contact with potential donor.

7.04 “Friends” Organization/Foundation Files. These records document the activities of archives or museums “friends” organizations, development foundations, or other sources of private funding and support. Records listed here include those that may be kept (as copies) by the agency itself. Disposition of the records is as follows:

a. Board Meeting Minutes, Agendas, and Packets; Administrative Policies and Procedures; Annual Reports; Administrative Correspondence; Recruitment and Publicity Files (sample copies).

Disposition: PERMANENT RECORD.

b. Membership lists; mailing lists; telephone logs.

Disposition: Temporary record. Retain for useful life.

c. Routine Correspondence; Routine Accounting/Purchasing Records (see section 10 of the RDA).

Disposition: Temporary Record. Retain 2 years following audit.

d. Audit Reports.

Disposition: PERMANENT RECORD.

7.05 Gift Shop Annual Inventories. These records annual inventories of merchandise in the archives or museum’s gift shop, including types and quantities of items purchased and sold. Disposition: Temporary Record. Retain 2 years following audit.

(Note: For other financial records of gift shops, consult section 10 of the RDA.)

Providing Security to Collections, Facilities, and the Public

8.01 Loan Files. These records document temporary and permanent loans to and from the archives or museum. They provide documentation of the transaction and proof that loaned items were received and returned. Information available in these records includes the lender’s and recipient’s names and institutions, facilities reports from other institutions, a description of the item(s) loaned, loan agreement forms (including conditions of the loan), and receipts. Disposition: PERMANENT RECORD.

8.02 Insurance Policies on Collection Items. These records document insurance coverage of valuable items in the archives or museum's collection. Information in the policy includes the name of the insuring company, a description of the item insured, and amount of coverage and terms of the policy.

Disposition: Temporary Record. Retain 10 years after the end of the fiscal year in which the policy lapsed or the item was deaccessioned.

8.03 Security and Access Control records. These records document the archives' or museum's efforts to provide security for its collections, staff, and patrons by monitoring the presence of staff or visitors in public or restricted areas. They may include such items as printouts recording the use of special access cards, sign-out sheets for staff members taking temporary custody of collection items, inspection reports on collection items, alarm system log sheets, and records documenting security monitoring or security personnel's responses to alarms or emergencies.

a. **Staff access logs and sign-in sheets/security card print-outs.**

Disposition: Temporary Record. Retain 1 year.

b. **Property pass files (staff sign-out sheets, receipts, etc.).**

Disposition: Temporary Record. Retain 1 year after property's return.

c. **Guards' inspection reports of collections/artifacts.**

Disposition: Temporary Record. Retain 2 years.

d. **Electronic security monitoring system log sheets.**

Disposition: Temporary Record. Retain 3 years.

e. **Routine electronic security monitoring system recordings.**

Disposition: Temporary Record. Retain 30 days, or until final disposition/resolution of any criminal cases, litigation, or other incidents for which recordings provide evidence.

f. **Security/emergency response records.**

Disposition: Temporary Record. Retain 6 years after final disposition/resolution of event or any resulting criminal cases, litigation, or claims due.

8.04 Disaster Planning/Recovery Documentation. These records document emergency procedures for restoring agency operations and protecting vital collections and records in case of natural disasters or other emergencies. Information in the disaster plan may include: lists of vital records and equipment, locations of back-up record copies and emergency supplies, contact numbers for emergency assistance agencies, names and telephone numbers of disaster recovery team members, and disaster response and recovery procedures.

Disposition: Temporary Record. Retain until superseded. Duplicate the current plan and disperse off-site copies among disaster recovery team members.

Administering Internal Operations: Managing the Agency

9.01 Board Meeting/Hearing Minutes, Agendas, and Packets. These records are meeting and hearing minutes of the library, archives, or museum board, along with agendas and packet materials (budgets, work plans, reports, and other background information) reviewed by board members prior to meetings. They document the evolution of archives or museum policies and procedures as approved by the board.

Disposition: PERMANENT RECORD.

9.02 Recordings of Board Meetings. Audio or video recordings provide a verbatim account of discussion at library, archives, or museum board meetings. They are normally used only as an aid to preparation of the minutes.

Disposition: Temporary Record. Retain until minutes are approved.

9.03 Administrative Policies and Procedures. These records provide essential documentation of a variety of issues in agency development, such as collection policies and goals; access, reference, and other patron concerns; censorship; financial planning, and relations with government or private agencies and archives or museum employees.

Disposition: PERMANENT RECORD.

9.04 Administrative Correspondence. These records include correspondence and related files of the archives or museum director, department and branch directors, or other administrative officers concerning agency policies and procedures, as well as broad questions of administration. They may also include correspondence with other agencies that oversee archives or museum operations.

Disposition: PERMANENT RECORD.

9.05 Administrative Reference Files. These records include materials not created by the archives or museum that are collected and used only as reference sources of information.

Disposition: Temporary Record. Retain for useful life.

9.06 Accreditation Files. These records document the process of applying for, and receiving, accreditation from state or national professional standard setting organizations. Information in the files may include a history of the agency; descriptions of its facilities, funding, staff, and programs; accreditation requirements from the standard-setting organization; correspondence between the agency and organization; and the agency's accreditation status.

Disposition: PERMANENT RECORD.

9.07 Historical and Publicity Files. These records may include press releases, newsletters, scrapbooks, brochures, photographs, videotapes, audiotapes, speeches, and public service announcements designed to publicize events or programs at the archives or museum.

Disposition: PERMANENT RECORD.

9.08 Annual Reports. Archives or museums may create annual narrative and/or financial reports describing their activities during a calendar or fiscal year. Such reports provide summary documentation of agency functions, projects, and activities, as well as an ongoing history of archives or museum operations.

Disposition: PERMANENT RECORD.

9.09 Routine Correspondence. This type of correspondence documents daily conduct of archives or museum operations in contacts with patrons, other governmental agencies, local organizations or businesses, and the general public. Routine correspondence relates to such “everyday” matters as answering inquiries and providing information, rather than to agency policy development or issues of long-term administrative impact.

Disposition: Temporary record. Retain 3 years.

9.10 Legal Case Files. These records document lawsuits filed against the local archives or museum.

Disposition: Temporary Record. Retain 6 years after the case is closed.

9.11 Complaint Files/Unlitigated Claims for Damages. These records document damage claims against the local archives or museum that are resolved without litigation.

Disposition: Temporary Record. Retain 2 years after settlement or denial of complaint or claim (Code of Alabama 1975 11-47-23).

9.12 Mailing Lists. These records include various standard lists of names and addresses used by agency staff members.

Disposition: Temporary Record. Retain for useful life.

9.13 Mail, Telephone, and Fax Machine Logs. These records are lists of mail, telephone, and fax machine contacts and related data.

Disposition: Temporary Record. Retain for useful life.

9.14 Calendars. These records include desk calendars and other scheduling devices for agency personnel.

Disposition: Temporary Record. Retain 1 year.

9.15 Records Management Documentation.

- a. **Records documenting implementation of the agencies approved RDA.** These records include records management plans, records inventories, records finding aids, and records destruction notices.

Disposition: Temporary Record. Retain 2 years following audit.

- b. **Copy of Approved RDA.** The RDA provides legal guidelines for the disposition of all agency records. The archives or museum should maintain a signed copy of its RDA and may disperse duplicate copies as needed.

Disposition: Temporary Record. Retain 2 years following the audit period in which the RDA was superseded.

9.16 Websites. Archives or museums may develop websites for providing information on such matters as operating hours, collections, and policies; and for responding to patron research requests.

Disposition: PERMANENT RECORD. Preserve a complete copy of the website annually, or as often as significant changes are made.

9.17 Computer Systems Documentation. These files include hardware and software manuals and diskettes, and warranties.

Disposition: Temporary Record. Retain former system documentation 2 years after the audit period in which the former hardware and software no longer exists anywhere in the agency and all permanent records have been migrated to the new system.

Administering Internal Operations: Managing Finances

10.01 Budgeting Records. These records document preparing an agency budget request package and reporting the status of funds, requesting amendments of allotments, and reporting program performance.

- a. **Approved annual budgets.** These are final archives or museum budgets as approved by the county commission or municipal council.

Disposition: PERMANENT RECORD.

- b. **Records documenting budget performance during the budget cycle (budgeted and actual revenue reports, revenue reports, investment reports, expenditure reports, encumbrance reports, etc.).**

Disposition: Temporary Record. Retain 2 years following audit.

- c. **Annual financial reports.**

Disposition: PERMANENT RECORD.

10.02 Audit Reports. These records document the archives' or museum's overall financial condition during each audit period.

Disposition: PERMANENT RECORD.

10.03 Accounting Records

- a. **Routine accounting records.** These are records of original entry for routine accounting transactions, such as lists of fees collected, journals, registers, ledgers, receipts, bank statements, deposit slips, canceled checks, etc.

Disposition: Temporary Record. Retain 2 years following audit.

Records Management Recommendation: It is recommended that returned checks, or other records documenting the archives' or museum's efforts to collect unpaid fees or service charges, be retained for 5 years or until the settlement of all claims due. The Code of Alabama 1975 § 6-2-35 sets 5 years as the statute of limitations for collecting "amounts claimed for licenses, franchise taxes, or other taxes".

- b. **General ledgers and detailed year-end trial balances.** These are records of final entry for all financial transactions: collecting fees and other revenue, purchasing, investing, administering state and federal funds, and general accounting.
 - i. **Records created prior to 1975.**
Disposition: PERMANENT RECORD.
 - ii. **Records created in or after 1975.**
Disposition: Temporary Record. Retain 10 years after the end of the fiscal year in which the record was created.

10.04 Purchasing Records. These records document the requisitioning and purchasing of supplies and equipment, receipting and invoicing for goods and services, and authorizing payment for products. Records in this series may include, but are not limited to, purchase orders, invoices, purchasing card receipts, and receiving reports.
Disposition: Temporary Record. Retain 2 years following audit.

10.05 Contracts, Leases, and Agreements. These records document the negotiation, fulfillment, and termination all contracts, leases, and agreements entered into by the archives or museum, including final contracts that are subject to the bid process.
Disposition: Temporary Record. Retain 10 years after expiration of the contract (Code of Alabama 1975 § 6-2-33).

10.06 Records of Formal Bids. These records document the bid process, including the agency's requests for proposals and unsuccessful responses from service vendors.

- a. **Records documenting bids on products or services obtained.** These records include requests for bid proposals, successful and unsuccessful bids by product or service vendors, and related correspondence.
Disposition: Temporary Record. Retain 7 years after the date bids were opened (Code of Alabama 1975 § 41-16-62).
- b. **Lists of eligible bidders.** Agencies may compile lists of persons or businesses who have filed requests to be notified of bids on projects, products, or services required by the municipality.
Disposition: Temporary Record. Retain 3 years after last contact with listed vendor.

Note: Requests from bidders to be included on the list may be treated as Routine Correspondence.

c. **Correspondence with vendors slated for removal from the list of eligible bidders.**

Under the Code of Alabama 1975 § 41-16-52(a), any listed bidder who fails to respond after receiving three solicitations for bids may be stricken from the eligible list. This correspondence documents the agency's efforts to warn unresponsive vendors that they will be dropped from the list unless they ask to remain eligible. It includes forms or letters sent out by the agency and any responses from the vendors.

Disposition: Temporary Record. Retain 2 years after the audit period in which the bidder is removed from the list.

10.07 Grant Project Files. These records document the agency's application for federal, state, or private funds to purchase items or materials, construct facilities, or carry out programs. They also document the conduct of grant projects and the expenditure of funds, and may include correspondence with the granting agency or parent local government.

a. **Financial reports interim narrative reports, and correspondence.** These records include background materials, interim narrative reports, financial reports, correspondence, and other non-financial supporting documentation for the expenditure of grant funds awarded. Also included are records relating to unsuccessful application. Disposition: Temporary Record. Retain 6 years after submission of final financial report or denial of application.

b. **Subsidiary financial records.** These records include accounting or purchasing records and any other subsidiary financial documentation of federal grants, excluding financial reports (See Federal Rule 1354). Disposition: Temporary Record. Retain 3 years after submission of final financial report.

c. **Final narrative reports.** Final narrative reports are submitted according to the requirements of the funding agency. They summarize the goals of the grant, how the money was used, and what was accomplished. Disposition: PERMANENT RECORD.

10.08 Travel Records. These records document requests by agency personnel for authorization to travel on official business, and related materials such as travel reimbursement, forms and itineraries.

Disposition: Temporary Record. Retain 2 years following audit.

10.09 Employer Tax Returns and Related Files. These records include, but are not limited to, employer state tax returns, federal tax returns, local tax returns, unemployment quarterly reports, and Federal Forms 1099. These records do not pertain to individual employees but instead describe the local government agency as a whole.

Disposition: Temporary Record. Retain 2 years following audit.

Administering Internal Operations: Managing Human Resources

11.01 Position Classification Files. These files document job classifications and pay rates for all positions covered by the agency's personnel system. They comprise reports, job classification lists, and pay plans. Information available includes department, job title, pay rate, and step increase scale for each pay rate.

Disposition: Temporary Record. Retain 4 years after position is reclassified.

11.02 Job Recruitment Materials. These records document efforts by the archives or museum to advertise positions and attract qualified personnel.

Disposition: Temporary Record. Retain 2 years after the position is filled.

11.03 Employment Applications. These are applications by individuals for employment in agency positions.

a. **Successful applications.**

Disposition: Temporary Record. Retain in employee personnel file.

b. **Unsuccessful applications.**

Disposition: Temporary Record. Retain 3 years.

c. **Supplemental data forms.** Information on these forms includes the job applicants name, Social Security number, date of birth, race, gender, and recruitment source. The form may be separated and filed separately from other information on the employment application.

Disposition: Temporary Record. Retain 6 years after employee separation or 3 years after an unsuccessful application.

d. **I-9 forms.** These federal forms are used to verify that persons seeking employment are eligible to work in the United States. Disposition of the employing agency's copy is provided for by 8 CFR 274a.2.

Disposition: Temporary Record. Retain 3 years after employment or 1 year after termination, whichever is longer.

11.04 Employee Handbooks. These records provide guidance to new employees about personnel rules and other policies and procedures.

Disposition: PERMANENT RECORD.

11.05 Employee Newsletters. Internal newsletters are created for archives or museum employees to communicate personnel policies, news of important events, and information on individual employees.

Disposition: PERMANENT RECORD.

11.06 Employee Personnel Files. These records document each agency employee's work history; they are generally maintained as case files. a file may include information on an employee's training, performance evaluations, disciplinary actions, promotions and demotions, and awards.

Disposition: Temporary Record. Retain 6 years after separation of employee.

11.07 Employee Work Schedules. These records document the daily and weekly work schedules of all agency employees.

Disposition: Temporary Record. Retain 2 years following audit.

11.08 Leave and Attendance Records. These records document the attendance and leave status of agency personnel, both generally and for individual employees.

- a. **Individual employee leave and attendance records (including time sheets).** These are records documenting hours worked, leave earned, and leave taken by individual employees.

Disposition: Temporary Record. Retain 2 years following audit.

- b. **Employee cumulative leave/attendance records.** These records document the final leave status (cumulative leave) of individual employees.

Disposition: Temporary record. Retain 6 years after separation of employee.

- c. **Employee sick leave donation records.** These records document the donation of sick leave to their colleagues by employees.

Disposition: Temporary Record. Retain 2 years following audit.

11.09 Payroll Records. These records document archives and museum payrolls, as well as pay status and payroll deductions for individual employees.

- a. **Annual payroll earnings reports/records documenting payroll deductions for tax purposes (wage and tax statements).** These are summaries of employees' earnings during a fiscal year, including all deductions and federal Form 941.

Disposition: Temporary Record. Retain 50 years after the end of the tax year in which the records were created.

- b. **Records documenting agency payrolls.** These records include pre-payroll reports, payroll check registers, payroll action forms, payroll/overtime certification reports, etc.

Disposition: Temporary Record. Retain 2 years following audit.

- c. **Records documenting payroll deductions.** These records document payroll deductions for taxes (including W-2 forms), retirement and insurance contributions, and all other deductions withheld from the pay of individual employees.

Disposition: Temporary Record. Retain 6 years after separation of employee.

- d. **Records documenting payroll deductions.** These records document taxes (including W-2 forms), retirement contributions, and all other deductions withheld from the pay of individual employees.
Disposition: Temporary Record. Retain 2 years following audit.
- e. **Employee “cafeteria plan” (flexible benefits) records.** These records document salary-reduction type plans authorized by the U.S. Internal Revenue Service, Section 125.
 - i. General information about the plan.
Disposition: Temporary Record. Retain until superseded.
 - ii. Employee applications, correspondence, enrollment cards and files.
Disposition: Temporary Record. Retain 6 years after termination of the plan.

11.10 Employee Insurance Program Enrollment and Claims Files. These files document the archives’ or museum’s efforts to assist employees and their dependents to enroll in health/life insurance programs.

- a. **General information on the program.**
Disposition: Temporary Record. Retain until superseded.
- b. **Employee applications, correspondence, and enrollment cards and files.**
Disposition: Temporary Record. Retain 4 years after program termination or employee separation.
- c. **Employee claims files.**
Disposition: Temporary Record. Retain 2 years following the audit period in which the claim was filed.

11.11 Workmen’s Compensation Insurance Claim Files. These files document all claims pertaining to work-related injuries or diseases made by agency employees. (See Code of Alabama 1975 § 25-5-4).

Disposition: Temporary Record. Retain 12 years and after the end of the fiscal year in which the transaction occurred.

11.12 Unemployment Compensation Files. These files provide documentation related to employee claims for unemployment compensation.

Disposition: Temporary Record. Retain 2 years following the audit period in which the transaction occurred.

11.13 Employee Assistance Program Files. These are administrative records documenting the referral of employees to various assistance programs and subsequent services provided.

Disposition: Temporary Record. Retain 2 years following audit.

11.14 Affordable Care Act Compliance Files. These records encompass the documentation submitted to the federal government to demonstrate compliance with the Affordable Care Act. Disposition: Temporary Record. Retain 3 years after submission.

11.15 Family Medical Leave Act (FMLA) Records. These records document administration of the federal Family Medical Leave Program, including leave taken, premium payments, employer notices, and correspondence. Disposition: Temporary Record. Retain 2 years following audit.

11.16 Training Records. These records document the agency's provision of in-service training and professional development for its employees. They do not include materials obtained from outside sources. Disposition is as follows:

- a. **Training standards, policies, procedures, and publications.** These records document the agency's overall standards, policies, and procedures in providing specialized training to its employees. They may include general policy statements or guidelines, training manuals, or related publications. Disposition: PERMANENT RECORD.

Note: Permanent retention applies to the file copy. Duplicates may be destroyed when no longer needed.

- b. **Training administrative files.** These records document the process of conducting training for employees. They may include individual lesson plans, audiovisual presentations or materials, lists of attendees at workshops or training sessions, sign-in sheets, unpublished handouts, and appraisals of training completed by participants. Disposition: Temporary Record. Retain for useful life.

11.17 "Drug-Free Workplace" Records. These records document agency substance abuse policies and programs, as well as drug and alcohol testing of employees. Under the federal Americans with Disabilities Act, such medical-related records may not be included in Employee Personnel Files. They are generally governed by the requirements of 49 CFR Ch. VI655.71 (10-1-05 edition). The types of records to be maintained include:

Training records (drug and alcohol abuse policy statements, names of employees attending training, documentation of training provided to supervisors on detecting and dealing with employee drug abuse)

Records related to the collection process (collection logbooks; documentation of random, pre-employment, reasonable suspicion, or post-accident testing; documentation of employees' inability to provide testable urine samples for medical reasons)

Records related to employees' referral to substance abuse recovery programs (referrals by professionals, documentation of program completion, follow-up testing of employees)

Retention periods for "Drug-Free Workplace" Records are as follows:

- a. **Drug/alcohol abuse policy and procedures documentation.**
Disposition: PERMANENT RECORD.
- b. **Positive employee drug or alcohol tests results, documentation of employee refusals to take tests, documentation of employee referral and treatment in substance abuse programs, copies of municipality's annual MIS reports submitted to FTA.**
Disposition: Temporary Record. Retain 5 years.
- c. **Records related to the collection process and employee training.**
Disposition: Temporary Record. Retain 2 years.
- d. **Negative employee drug or alcohol test results.**
Disposition: Temporary Record. Retain 1 year.

Administering Internal Operations: Managing Properties, Facilities, and Resources

12.01 Archives or Museum Construction and Renovation Files. These files document the design, construction, repair, and renovation of agency buildings and other facilities. Included may be building specifications and floor plans, plans of proposed work, lists of materials, correspondence, memoranda, reports, blueprints, site plans, elevation details, and financial records. Disposition is as follows:

- a. **Plans, specifications, and blueprints.**
Disposition: PERMANENT RECORD.
- b. **All other records.**
Disposition: Temporary Record. Retain for life of the building.

12.02 Space Management Plans/Records of Space Assignments. These records document the assignment of office space in agency buildings and facilities. They include operating plans for the assignment of such space.

Disposition: Temporary Record. Retain until superseded or no longer useful.

12.03 Annual Inventory Records. These records document all personal property, equipment, or capital outlay by the archives or museum on an annual basis.

Disposition: Temporary Record. Retain 2 years following audit.

12.04 Receipts of Responsibility for property. These records document the temporary use or possession of the agency's property by its employees.

Disposition: Temporary Record. Retain until return of item to property manager.

12.05 Facilities/Building Maintenance Work Orders. These records document routine maintenance activities in agency buildings and facilities.

Disposition: Temporary Record. Retain 1 year.

12.06 Facilities/Building Inspection Records. These records document the routine safety and maintenance inspection of agency buildings and facilities, and such potentially dangerous items as furnaces, elevators, electronic doors, etc.

Disposition: Temporary Record. Retain 5 years.

12.07 Facilities/Buildings Safety Plans and Training Files.

- a. **Safety plans.** These records document the manner in which agency staff are directed to respond in emergencies. Examples of safety plans include, but are not limited to, fire evacuation protocols, severe weather plans, and active shooter protocols.

Disposition: Temporary Record. Retain until superseded.

- b. **Training files.** These records document the training and practice undertaken by staff to implement safety plans. Examples of training and practice include, but are not limited to, fire drills, tornado drills, and bomb threat drills.

Disposition: Temporary Record. Retain 3 years.

12.08 Motor Pool Use Records. These records document the use of motor pool vehicles by agency employees.

Disposition: Temporary Record. Retain 2 years following audit.

12.09 Parking Records. These records document the use of agency parking facilities by employees or visitors. They may include parking permits, cards, and applications for these items.

Disposition: Temporary Record. Retain 2 years following audit.

12.10 Vehicle and Equipment Maintenance Files. These records document the maintenance of all vehicles and other equipment owned or maintained by the archives or museum.

Disposition: Temporary Record. Retain 2 years following audit.

12.11 Long-Distance Telephone Logs. These records document use of the agency's long-distance telephone systems by employees during business hours.

Disposition: Temporary Record. Retain 2 years following audit.

12.12 Insurance Policies and Claims.

Note: This schedule covers facilities, equipment, or other property of the local archives or museum, exclusive of collections. Insurance for collections is covered under record series Insurance Policies on Collection Items.

- a. **Insurance policies.** These policies document all insurance policies carried by the agency on its equipment or property.

Disposition: Temporary Record. Retain 10 years after the end of the fiscal year in which the policy was terminated.

- b. **Insurance claims.** These records document insurance claims filed by the agency.
Disposition: Temporary Record. Retain 2 years after the audit period in which the claim was settled.
- c. **Certificates of liability.** These records provide proof of insurance. Certificates are typically valid for a period of one year or less.
Disposition: Temporary Record. Retain until superseded.

Requirement and Recommendations for Implementing the Records Disposition Authority (RDA)

Requirement

Under the Code of Alabama 1975 § 41-13-23, “no county, municipal, or other local government official, shall cause any. . . record to be destroyed or otherwise disposed of without first obtaining the approval of the local government records commission.” This RDA constitutes authorization by the Local Government Records Commission to dispose of records as stipulated, with the condition that the responsible official must submit a Local Government Records Destruction Notice to the ADAH Government Records Division to document the destruction. The ADAH, which serves as the commission’s staff, retains local records destruction documentation as a permanent record.

Recommendations

In addition, the Agency should make every effort to establish and maintain a quality record-keeping program by conducting the following activities:

The Agency should designate a staff member in a managerial position as its records liaison/records manager, who is responsible for: ensuring the development of quality record keeping systems that meet the business and legal needs of the agency, coordinating the transfer and destruction of records, ensuring that permanent records held on alternative storage media (such as microforms and digital imaging systems) are maintained in compliance with national and state standards, and ensuring the regular implementation of the agency’s approved RDA.

Permanent records in the Agency’s custody should be maintained under proper intellectual control and in an environment that will ensure their physical order and preservation.

Destruction of temporary records, as authorized in this RDA, should occur agency-wide on a regular basis—for example, after the successful completion of an audit, at the end of an administration, or at the end of a fiscal year. Despite the RDA’s provisions, no record should be destroyed that is necessary to comply with requirements of the Open Meetings Act, audit requirements, or any legal notice or subpoena.

The agency should maintain full documentation of any computerized record-keeping system it employs. It should develop procedures for: (1) backing up all permanent records held in electronic format; (2) storing a back-up copy off-site; and (3) migrating all permanent records when the system is upgraded or replaced. If the agency chooses to maintain permanent records solely in electronic format, it is committed to funding any system upgrades and migration strategies necessary to ensure the records’ permanent preservation and accessibility.

Electronic mail contains permanent, temporary, or transitory record information. Although e-mail records can be printed out, filed, and retained according to the RDA’s requirements, the office should preferably employ an electronic records management system capable of sorting e-

mail into folders and archiving messages having long-term value.

The staff of the Local Government Records Commission or the Examiners of Public Accounts may examine the condition of the permanent records maintained in the custody of the Agency and inspect records destruction documentation. Agency records managers and/or the ADAH archivists are available to instruct the staff in RDA implementation and otherwise assist the Agency in implementing its records management program.

The Local Government Records Commission adopted this revised Records Disposition Authority on October 28, 2020.

Steve Murray, Chairman
Local Government Records Commission

Date

By signing below, the agency acknowledges receipt of the retention periods and requirements established by the records disposition authority.

Director
Archives or Museum

Date

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